

## Message Text

SECRET

PAGE 01 STATE 253348

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ORIGIN ACDA-10

INFO OCT-01 EUR-12 ISO-00 DODE-00 NSCE-00 SSO-00 INRE-00

USIE-00 ERDA-05 CIAE-00 H-02 INR-07 IO-10 L-03

NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 TRSE-00 NSC-05 /083 R

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APPROVED BY ACDA/IR:AFLOYD

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OSD:JMORRISON

PM:VBAKER

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C:WSHINN

NSC:MHIGGINS

S/S-O:MTANNER

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FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

AMEMBASSY BONN IMMEDIATE

INFO AMEMBASSY LONDON

USDEL MBFR VIENNA

USNMR SHAPE

USCINCEUR

S E C R E T STATE 253348

E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJECT: MBFR: FRG INSERT

REF: A. STATE 248364 DTG 180119Z OCT 75

---- B. BONN 16981 DTG 161712Z OCT 75

---- C. MBFR VIENNA 0477 DTG 171900Z OCT 75

SECRET

SECRET

PAGE 02 STATE 253348

---- D. STATE 246824 DTG 170027Z OCT 75

---- E. NATO 5742 DTG 221120Z OCT 75

---- F. NATO 5764 DTG 221800Z OCT 75

DELIVER DURING WORKING HOURS

1. EMBASSY BONN SHOULD MAKE FOLLOWING POINTS TO APPROPRIATE FRG OFFICIAL; MISSION NATO SHOULD ALSO CONVEY OUR VIEWS TO FRG DEL.

2. MOST OF THE FRG REVISION OF ITS DRAFT PARA 3 BIS IN POSITION PAPER IS IMMEDIATELY ACCEPTABLE TO US. MOREOVER, AS NOTED IN PARA 4, REFTEL A, WE SUPPORT FRG POSITION THAT REDUCTIONS OF NON-US ALLIED EQUIPMENT ARE UNACCEPTABLE TO NATO IN EITHER PHASE.

3. HOWEVER, AS WE HAVE ARGUED PREVIOUSLY (PARA 4, REFTEL A), WE DO NOT BELIEVE THAT THIS POINT SHOULD BE MADE TO THE

EAST WITH RESPECT TO PHASE II. WE THEREFORE NOTE WITH SATISFACTION THAT THIS ISSUE IS ADDRESSED IN THE SUPPLEMENT, AS OPPOSED TO THE GUIDANCE. WE ARE NEVERTHELESS MOST CONCERNED ABOUT THE POSSIBILITY THAT AN ALLIED POSITION ON PHASE II EQUIPMENT REDUCTIONS RECORDED IN THE POSITION PAPER WILL BECOME KNOWN TO THE EAST PREMATURELY. IF THAT OCCURRED, AND THE EAST SHOULD PROBE ABOUT THE MATTER, THE ALLIES WOULD BE UNABLE TO DENY THE ACCURACY OF THE INITIAL LEAK IF THE POSITION PAPER CATEGORICALLY STATED THAT WESTERN EQUIPMENT REDUCTIONS ARE RULED OUT IN PHASE II. UNDER THESE CIRCUMSTANCES, WE FEAR THAT EASTERN CONCERNS ON THIS POINT COULD WELL LESSEN OUR CHANCES OF GETTING EASTERN AGREEMENT TO OUR PHASING APPROACH AND LEAD TO STRENGTHENED EASTERN DEMANDS FOR MORE SPECIFIC EUROPEAN REDUCTION COMMITMENTS IN PHASE I.

4. HOWEVER, WE FULLY UNDERSTAND THE IMPORTANCE THE FRG ATTACHES TO RECORDING AN ALLIED CONSENSUS ON NON-US ALLIED EQUIPMENT REDUCTIONS IN THE POSITION PAPER. THEREFORE, IN ORDER TO ACHIEVE AN EXPEDITIOUS COMPLETION OF SPC CONSIDERATION OF OPTION III, WE WOULD BE WILLING TO ACCEDE TO THE FRG ON THIS POINT.

SECRET

SECRET

PAGE 03 STATE 253348

5. IN OUR VIEW, THE FOURTH TICK OF FRG INSERT, STATING THAT REDUCTIONS OF NON-US ALLIED EQUIPMENT ARE CATEGORICALLY RULED OUT IN EITHER PHASE, MEETS THE FRG'S REMAINING SUBSTANTIVE CONCERN ABOUT NON-US ALLIED EQUIPMENT.

6. WITH THIS IN MIND, WE BELIEVE IT WOULD BE TACTICALLY UNSOUND TO ADOPT A DECLARATORY POSTURE OF THE TYPE EN-

TAILED BY EITHER INCLUDING THE ADDITIONAL FRG LANGUAGE IN PARA 3 OF THE GUIDANCE ("AND THAT REDUCTIONS OF SUCH EQUIPMENT ARE NOT ACCEPTABLE TO THE WEST") OR MOVING PARA 10 OF THE GUIDANCE TO PARA 5. TO DO SO WOULD PLACE US IN THE POSITION OF STRESSING THOSE ELEMENTS OF THE OPTION III OFFER MOST OBJECTIONABLE IN EASTERN EYES, WHILE WE ARE FIRST INTRODUCING THE OFFER. SUCH A POSITION WOULD GREATLY LESSEN THE PROSPECTS OF RECEIVING A CONSIDERED EASTERN RESPONSE TO OPTION III AND WOULD ALSO PLACE GREAT PRESSURE ON THE ALLIANCE POSITION ON PHASING. MOREOVER, OUR EARLIER SUGGESTED CHANGES TO THE GUIDANCE (REFTEL A) MAKE CLEAR THAT ALLIANCE EQUIPMENT ARE NOT A PART OF THE NATO OFFER AND MAKE A STRONG CASE FOR THE WEST'S REFUSAL TO BE DRAWN PREMATURELY INTO THE DISCUSSION OF CEILINGS ISSUES. THUS OUR DECLARATORY POSTURE ALSO FULLY PROTECTS FRG INTERESTS.

7. WE THEREFORE CAN ACCEPT THE FRG LANGUAGE FOR PARA 3BIS AS IT STANDS, IF THE FRG IS WILLING TO:

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-- ACCEPT AND SUPPORT IN SPC OUR PROPOSALS FOR PARAS 3 AND 5 OF THE DRAFT GUIDANCE;  
-- TO SUPPORT US ALSO IN SEEKING EXPEDITIOUS SPC COMPLETION OF WORK ON OPTION III GUIDANCE, IN PARTICULAR, AVOIDING THE USE OF THE CURRENT DISCUSSIONS AS A VEHICLE FOR RECORDING FURTHER ALLIED POSITIONS ON PHASE II ISSUES. (WE HAVE IN MIND HERE SPECIFICALLY THE POINTS WE MADE IN REFTEL D.)

8. IF THE FRG INDICATES ITS CONCURRENCE ON THESE POINTS SET OUT ABOVE, WE WOULD THEN AUTHORIZE OUR NATO DEL TO TABLE THE LANGUAGE FOR PARA 3 BIS OF THE SUPPLEMENT AND PARA 3 OF THE GUIDANCE AT THE NEXT SPC MEETING.

SECRET

SECRET

PAGE 04 STATE 253348

9. IN ADDITION, TO PROTECT THE ALLIES' NEGOTIATING POSTURE WE INTEND TO PROPOSE AMENDING PRESENT SENTENCE OF PARA 2 OF THE POSITION PAPER BY ADDING THE PHRASE: "AND IS NOT FOR USE WITH THE EAST WITHOUT EXPLICIT NAC AUTHORIZATION." WE SOLICIT FRG SUPPORT FOR THIS AMENDMENT AND ASK THAT THEY JOIN WITH US IN REMINDING THE ALLIANCE OF THE CONFIDENTIAL NATURE OF THE POSITION PAPER AND IN STRESSING THE NEED FOR STRICT ADHERENCE TO THAT POSITION. INGERSOLL

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